

**AUDITED FINANCIAL STATEMENTS  
AND OTHER FINANCIAL INFORMATION**

**ATHENS CITY BOARD OF EDUCATION  
ATHENS, ALABAMA**

**SEPTEMBER 30, 2008**

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INDEPENDENT AUDITORS' REPORT

Board Members  
Athens City Board of Education  
Athens, Alabama

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Athens City Board of Education, a component unit of the City of Athens, Alabama, as of and for the year ended September 30, 2008, which collectively comprise the Board's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Board's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Athens City Board of Education, as of September 30, 2008, and the respective changes in financial position thereof, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated June 17, 2009 on our consideration of the Athens City Board of Education's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of reporting on or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis on pages 3 to 11 and the required supplementary information on pages 35 to 36 are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Athens City Board of Education's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

*Johnson, Feigley, Newton & Brand, LLP*

June 17, 2009

**Athens City Board of Education**  
**Management's Discussion and Analysis (MD&A)**  
**September 30, 2008**

The Management's Discussion and Analysis (MD&A) of the Athens City Board of Education's (the "Board's") financial performance provides an overview of the Board's financial activities for the fiscal year ended September 30, 2008. The intent of this discussion and analysis is to look at the Board's financial performance as a whole. The MD&A should be read in conjunction with the Board's financial statements and notes to the financial statements to enhance an understanding of the Board's financial performance.

The MD&A is an element of the Governmental Accounting Standards Board (GASB) in their Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments* issued June 1999.

**Overview of the Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so that the reader can understand the Athens City Board of Education as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities. This report also includes supplementary information in addition to the basic financial statements.

The first two statements are government-wide financial statements — the *Statement of Net Assets* and the *Statement of Activities*. These provide both long-term and short-term information about the Board's overall financial status. All of the activities of the Board reported in the government-wide financial statements are classified as governmental activities. These activities include instructional, instructional support, operation and maintenance, student transportation, food services, general administration, and interest and fiscal charges. The Board has no business-type activities.

The *Statement of Net Assets* presents information on all of the Board's assets less liabilities, which results in net assets. The statement is designed to display the financial position of the Board. Over time, increases and decreases in net assets help determine whether the Board's financial position is improving or deteriorating.

The *Statement of Activities* provides information which shows how the Board's net assets changed as a result of the year's activities. The statement uses the accrual basis of accounting, which is similar to the accounting used by private-sector businesses. All of the revenues and expenses are reported regardless of when cash is received or paid. The statement identifies the extent to which each expenditure function draws from general revenues of the Board (primarily local taxes) or is financed through charges for services (such as lunchrooms) and intergovernmental aid (primarily federal programs and state appropriations).

The fund financial statements provide more detailed information about the Board's most significant funds — not the Board as a whole. A fund is a grouping of related accounts that is used to keep track of specific sources of funding and spending for particular purposes. The Board uses fund accounting to ensure and demonstrate fiscal accountability. Two kinds of funds — governmental funds and fiduciary funds — are presented in the fund financial statements.

Governmental funds - Most of the Board's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds statements — the *Balance Sheet* and the *Statement of Revenues, Expenditures and Changes in Fund Balances* — are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the Board's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information that reconciles the relationship (or differences) between them. The Board's only major fund is the General Fund.

Fiduciary funds - Fiduciary funds are used to account for assets held by the Board in a trustee capacity or as an agent for others. Activities from fiduciary funds are not included in the government-wide financial statements because the Board cannot use these assets for its operations. Fiduciary funds of the Board, consisting of agency funds, are reported in the *Statement of Fiduciary Net Assets* using an accrual basis of accounting. Agency funds held by the Board involve only the receipt, temporary investment, and remittance of resources to individuals, private organizations, or other governments in a purely custodial capacity (assets equal liabilities). The agency fund reported by the Board is a payroll clearing account and an accounts payable clearing account.

Notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements follow the basic financial statements.

In addition to the basic financial statements and the accompanying notes, this report also presents certain *Required Supplementary Information* (RSI) other than the MD&A, consisting of a budgetary comparison schedule for the General Fund. The schedule includes an accompanying note explaining the differences between actual amounts as reported on the basis of budgeting and the GAAP basis of reporting.

**Financial Analysis of the Board as a Whole**

As noted earlier, the Athens City Board of Education has no business-type activities. Consequently, all of the Board's net assets are reported as Governmental Activities.

Table 1  
Summary of Net Assets

	<u>Governmental Activities</u>			
	2008	Percent of Total	2007	Percent Of Total
<b><u>Assets</u></b>				
Current and Other Assets	\$10,144,473	23.66	\$ 9,398,360	23.59
Capital assets, net	<u>32,729,745</u>	<u>76.34</u>	<u>30,449,021</u>	<u>76.41</u>
Total Assets	<u>42,874,218</u>	<u>100.00%</u>	<u>39,847,381</u>	<u>100.00%</u>
<b><u>Liabilities</u></b>				
Current and other liabilities	5,657,458	65.74	3,339,995	56.70
Long-term liabilities	<u>2,948,086</u>	<u>34.26</u>	<u>2,551,075</u>	<u>43.30</u>
Total Liabilities	<u>8,605,544</u>	<u>100.00%</u>	<u>5,891,070</u>	<u>100.00%</u>
<b><u>Net Assets</u></b>				
Invested in capital assets net				
of related debt	30,096,976	87.82	28,114,821	82.80
Restricted	1,756,906	5.13	4,703,122	13.85
Unrestricted	<u>2,414,792</u>	<u>7.05</u>	<u>1,138,368</u>	<u>3.35</u>
Total Net Assets	<u>34,268,674</u>	<u>100.00%</u>	<u>33,956,311</u>	<u>100.00%</u>

The Board's assets exceeded liabilities by \$34,268,674 at the close of the 2008 fiscal year and \$33,956,311 at the close of fiscal year 2007 an increase of \$312,363. The majority of the Board's net assets is invested in capital assets (land, buildings, and equipment) and is therefore not available for funding of future operations. Unrestricted net assets — the part of net assets that can be used to finance day-to-day operations without constraints established by enabling legislation, debt covenants, or other legal requirements — total \$2,414,792 at the end of fiscal year 2008 and \$1,138,368 at the end of fiscal year 2007 an increase of \$1,276,424.

The Board's total revenues and expenditures are reflected in the following chart:

**Table 2**  
**Summary of Changes in Net Assets**

		<u>Governmental Activities</u>		
	<b>2008</b>	<b>Percent of Total</b>	<b>2007</b>	<b>Percent of Total</b>
<b><u>Revenues</u></b>				
Program Revenues:				
Charges for services	\$2,219,044	6.31%	\$2,038,562	6.62%
Operating Grants and Contributions	19,083,745	54.23	16,168,438	52.54
Capital Grants and Contributions	<u>1,207,897</u>	3.43	<u>545,732</u>	1.77
Total Program Revenues	<u>22,510,686</u>		<u>18,752,732</u>	
General Revenues:				
Property Taxes	1,854,063	5.27	1,330,788	4.32
Sales Tax	7,285,851	20.71	6,937,158	22.54
Alcohol Beverage Tax	281,988	.80	253,023	.83
Other Taxes	35,351	.10	35,398	.12
Investment Earning	234,734	.67	476,876	1.55
Miscellaneous	<u>2,985,601</u>	8.48	<u>2,987,568</u>	9.71
Total General Revenues	<u>12,677,588</u>		<u>12,020,811</u>	
Total Revenues	<u>35,188,274</u>	100.00%	<u>30,773,543</u>	100.00%
<b><u>Expenses</u></b>				
Instructional Services	20,946,694	60.05%	18,660,458	60.23%
Instructional Support Services	3,682,494	10.56	3,260,181	10.52
Operation & Maintenance Services	3,210,722	9.21	2,691,175	8.69
Student Transportation Services	1,275,337	3.66	604,865	1.95
Food Services	1,911,007	5.48	1,736,521	5.61
General administrative Services	1,845,549	5.29	1,814,803	5.86
Interest and Finance Charges	1,694,207	4.86	1,894,527	6.12
Other Expenses	<u>309,902</u>	.89	<u>315,110</u>	1.02
Total Expenses	<u>34,875,912</u>	100.00%	<u>30,977,640</u>	100.00%
<b>Change in Net Assets</b>	312,362		(204,097)	
Net Assets, Beginning	<u>33,956,312</u>		<u>34,160,408</u>	
Net Assets, Ending	<u>34,268,674</u>		<u>33,956,311</u>	



During the current fiscal year the Board's net assets increased by \$312,362 the increase is mainly the result of additional state funding for the transportation system. Last year was the first year for the transportation system and the expenditures were not fully funded with state revenues. Local revenues increased by \$639,219 which also contributed to the increase in net assets

Program Revenues are 63.97% of total revenues while general revenues comprise 36.03% of total revenues.

- Operating grants and contributions contribute 84.78% of program revenues and 54.23% of total revenues. The major sources of revenues in this category are state foundation program funds, and state and federal funds restricted for specific programs.
- Capital grants and contributions include state capital outlay funds.
- Charges for services include federal reimbursement for meals, student meal purchases, and local school revenues.

General revenues, primarily property taxes and sales taxes, are used to provide for the remaining expenses not covered by program revenues.

Instructional services expenses, primarily salaries and benefits for classroom teachers, are the largest expense function of the Board (60.06%). Instructional support services make up 10.56% of the total expenses.

- Instructional services includes teacher salaries and benefits, teacher aides, substitute teachers, textbooks, depreciation of instructional buildings, professional development, and classroom instructional materials, supplies, and equipment.
- Instructional support services includes salaries and benefits for school principals, assistant principals, librarians, counselors, school secretaries, school bookkeepers, speech therapists, school nurses, and professional development expenses.
- Operation and maintenance services include utilities, security services, janitorial services, maintenance services, and depreciation of maintenance vehicles.
- Student transportation services includes bus driver salaries and benefits, bus aides, vehicle maintenance and repair expenses, vehicle fuel, depreciation of buses and fleet insurance.
- Food services includes salaries and benefits for cooks, servers, lunchroom managers, and cashiers, as well as donated and purchased food, food preparation and service supplies, kitchen and lunchroom equipment, and depreciation of equipment and facilities.
- General administrative services include salaries and benefits for the superintendent, assistants, clerical and financial staff, and other personnel that provide system-wide support for the schools. Also included are legal expenses, liability insurance, training for board members and general administrative staff, printing costs, and depreciation of central office equipment and facilities.
- Interest and fiscal charges includes interest, but not principal payments, on long-term debt issues and other expenses related to the issuance and continuance of debt issues.
- Other expenses includes the salaries and benefits for adult and continuing education teachers, preschool teachers and aides, extended day personnel. Also included are the

materials, supplies, equipment, related depreciation, and other expenses for operating programs outside of those for educating students in the K through 12 instructional programs.

The Statement of Activities reports the cost of program services and the charges and grants offsetting those services. Table 3 condenses this statement to compare the total cost to the net cost of providing these services. The total cost of a service, less charges for the service and related grants, is the program's net cost. In other words, the net cost shows the cost of the program funded by general revenues, primarily property and sales taxes.

	<u>2008</u>		<u>2007</u>	
	Total Cost	Net Cost	Total Cost	Net Cost
Instructional Services	\$20,946,694	\$4,883,079	\$18,660,458	\$5,090,607
Instructional Support Services	3,682,494	613,462	3,260,181	503,987
Operation & Maintenance	3,210,722	2,745,537	2,691,175	2,188,900
Student Transportation	1,275,337	234,791	604,865	404,175
Food Services	1,911,007	411,625	1,736,521	384,243
General and Administrative	1,845,549	1,692,242	1,814,803	1,672,418
Interest and Fiscal charges	1,694,207	1,694,207	1,894,527	1,894,527
Other Expenses	<u>309,902</u>	<u>90,283</u>	<u>315,110</u>	<u>86,051</u>
Total Expenses	<u>\$34,875,912</u>	<u>\$12,365,226</u>	<u>\$30,977,640</u>	<u>\$12,224,908</u>

#### **Financial Analysis of the Board's Funds**

The analysis of governmental funds serves the purpose of looking at what resources came into the funds, how they were spent, and what is available for future expenditures. Did the Board generate enough revenue to pay for current obligations? What is available for spending at the end of the year? The financial performance of the Board as a whole is reflected in its governmental funds as well. At the end of the fiscal year 2008, the Board's governmental funds reported combined ending fund balances of \$4,783,253 as compared to a combined ending fund balance at the end of fiscal year 2007 of \$6,391,157. This results in a \$1,607,903 decrease in the combined ending fund balances for the Board's governmental funds. The decrease can be attributed to expenditures associated with prior year bond proceeds.

**General Fund** - The general fund is the primary operating fund of the Board. The general fund increased by \$735,733. The general fund ending fund balance was \$1,910,315 at September 30, 2008 and \$1,174,582 at September 30, 2007. The difference cannot be attributed to one item. Revenues increased at a higher rate than the increase in expenditures is one reason for the increase in the General Fund balance. Additional state funding for the transportation system is another reason for the increase in the General Fund Balance

**Other Governmental Funds** - This is a combined total of several funds, none of which are considered major funds. This includes debt service funds, capital projects funds, and special revenue funds, such as child nutrition fund and the local school funds.

### **General Fund Budgetary Highlights**

The original 2008 fiscal year budget, adopted on September 15, 2007, included only estimated revenues and expenditures known at that time. Since some of the state-funded and federally-funded programs had not yet been authorized, amendments were necessary during the year. The original budget figures were amended when revenues fell short of the original budgeted amount by 10 % for a major revenue source. Amendments were compiled for expenditures when a major program within a fund source exceeded 10% of the original budget amount. Over the course of the year, the Board revised the annual operating budgets one time on June 5, 2008. The amendment is summarized below.

- The budget amendment was necessary to reflect changes that occurred in beginning fund balances, additions in revenues, additions in expenditures for various programs. All of the budget amendment changes were necessary to comply with state regulations and actions taken by the Athens City Board of Education.

The comparison of the general fund original budget to the final amended budget is included in this report. The differences between the original budget and the final amended budget of the Board were as follows. Revenue appropriations increased by \$1,015,459 while corresponding expenditures increased by \$1,069,073. Actual revenues were more than budgetary estimates by \$476,402 and actual expenditures were more than budgetary estimates by \$466,293.

As noted previously, a reconciliation is also included explaining the differences between actual amounts as reported on the budgetary basis and the GAAP basis.

### **Capital Assets**

At September 30, 2008, the Board had \$32,729,745 invested in capital assets, net of accumulated depreciation. These investments include land, buildings and improvements, equipment, vehicles, and construction in progress. Increases during the year represent additions or reclassifications to those categories, while decreases represent retirements or reclassifications of assets during the year. (Comparative year data was available to present the prior year's balance of capital assets, net of accumulated depreciation.)

***Capital Assets (net of depreciation)***

Governmental Activities

	September 30	
	2008	2007
Land and land improvements	\$1,412,530	\$1,412,530
Construction in progress	2,419,910	2,555,783
Buildings & Improvements	27,388,427	24,924,213
Vehicles	1,057,328	1,056,219
Equipment	416,310	464,432
Other Capital Outlay	35,239	35,843
	<u>\$32,729,744</u>	<u>\$30,449,020</u>

Net capital assets increased by \$2,280,724 for the 2008 fiscal year. The increase is attributable to current year capital asset additions exceeding current year depreciation expense and asset retirements. Depreciation expense and asset retirements decrease the net assets while asset additions increase the net assets. Current year depreciation expense and asset retirements were \$(1,906,940) and current year asset additions were \$4,187,664. The result of these two items is an increase of \$2,280,724.

The Board expended available resources to acquire \$5,265,556 in capital asset additions during the year. These additions are reduced by the current year's depreciation expense of \$1,077,592. The Board had significant additions of \$1,644,604 for Athens High School classroom additions, \$1,086,826 for Julian Newman Elementary classroom additions, \$254,786 for Julian Newman Elementary new gym, 220,879 for three new school buses and \$2,419,910 construction in progress for the Athens High School athletic facility, the Athens High School bathroom renovations and the Cowart Elementary School classrooms addition. All other additions were spread evenly throughout the school system.

**Current Known Facts**

Current known facts, decisions or conditions that may have a significant impact on the financial position of the Athens City Board of Education are:

***Estimated Capital Needs***— The State of Alabama issued bonds on behalf of Athens City Schools in the amount of \$2,444,340. There is currently a balance of approximately \$1,208,085. These proceeds will be used to upgrade lighting throughout the school system and to install energy management software for HVAC controls. These upgrades are part of the guaranteed energy savings contract with Trane Company. The City of Athens issued bonds on behalf of the school system in May 2009. The proceeds from the bond issue are \$5,475,000. It has yet to be determined how these bond proceeds will be used.

***State Funding*** – State and local revenues have steadily decreased due to the downturn in the economy. Although the State of Alabama projected declines in revenues for the 2009 fiscal year, proration was declared on December 15, 2008. Athens City Schools has prepared for this decrease in state funding and at this time has withstood proration without reducing jobs. The outlook for the 2010 fiscal year is to maintain the current level of staffing with the aid of federal stimulus funds and a good local fund balance. Athens City Schools continues to analyze revenues and expenditures to insure that budget objectives are met.

#### **CONTACTING THE SCHOOL BOARD'S FINANCIAL MANAGEMENT**

This financial report is designed to provide citizens, taxpayers, investors, and creditors with a general overview of the Board's finances and to show the Board's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Orman L. Bridges, Jr., Ed.D., Superintendent of Schools, 300 East Washington Street, Athens, AL 35611, by phone (256)233-6600, or by email at [Orman.Bridges@acs-k12.org](mailto:Orman.Bridges@acs-k12.org).

**ATHENS CITY BOARD OF EDUCATION**  
**STATEMENT OF NET ASSETS**  
**September 30, 2008**

	<u>Governmental Activities</u>
 <b><u>ASSETS</u></b>	
Cash and cash equivalents	\$ 4,640,295
Cash and cash equivalents - restricted	1,756,906
Investments	464
Due from other governments	3,677,929
Inventories	68,769
Other assets	110
Capital assets - depreciable, net	28,897,305
Capital assets - non depreciable	<u>3,832,440</u>
 <b>TOTAL ASSETS</b>	 <u><b>42,874,218</b></u>
 <b><u>LIABILITIES</u></b>	
Accounts payable and accrued liabilities	3,416,219
Deferred revenue	1,945,000
Long-term liabilities	
Current portion of long-term obligations	296,239
Noncurrent portion of long-term obligations	<u>2,948,086</u>
 <b>TOTAL LIABILITIES</b>	 <u><b>8,605,544</b></u>
 <b><u>NET ASSETS</u></b>	
Invested in capital assets, net of related debt	30,096,976
Restricted for:	
School improvement	1,756,906
Unrestricted	<u>2,414,792</u>
 <b>TOTAL NET ASSETS</b>	 <u><b>\$ 34,268,674</b></u>

The notes to financial statements are an integral part of these financial statements.

**ATHENS CITY BOARD OF EDUCATION**  
**STATEMENT OF ACTIVITIES**  
**For the Year Ended September 30, 2008**

Functions/Programs	Expenses	Program Revenues			Net (Expenses)
		Charges for	Operating	Capital	Revenues
		Services	Grants and	Grants and	and Changes
			Contributions	Contributions	in Net Assets
					Governmental
					Activities
Instructional services	\$ 20,946,694	\$ 506,186	\$ 14,521,883	\$ 1,035,546	\$ (4,883,079)
Instructional support services	3,682,494	43,377	3,025,655	-	(613,462)
Operation and maintenance services	3,210,722	84,512	334,862	45,811	(2,745,537)
Student transportation services	1,275,337	10,783	903,223	126,540	(234,791)
Food services	1,911,007	1,426,282	73,100	-	(411,625)
General administrative services	1,845,549	317	152,990	-	(1,692,242)
Interest and fiscal charges	1,694,207	-	-	-	(1,694,207)
Other expenses	309,902	147,587	72,032	-	(90,283)
Total	<u>\$ 34,875,912</u>	<u>\$ 2,219,044</u>	<u>\$ 19,083,745</u>	<u>\$ 1,207,897</u>	<u>(12,365,226)</u>

**GENERAL REVENUES:**

**Taxes:**

Property taxes for general purposes	1,854,063
Local sales tax	7,285,851
Alcohol beverage tax	281,988
Other taxes	35,351
Investment earnings	234,734
Miscellaneous	2,985,601
Total general revenues	<u>12,677,588</u>

CHANGE IN NET ASSETS 312,362

NET ASSETS - BEGINNING OF YEAR 33,956,312

NET ASSETS - END OF YEAR \$ 34,268,674

The notes to financial statements are an integral part of these financial statements.

**ATHENS CITY BOARD OF EDUCATION  
BALANCE SHEET – GOVERNMENTAL FUNDS  
September 30, 2008**

	General Fund	Capital Project Local Fund	Other Governmental Funds	Total Governmental Funds
<b><u>ASSETS</u></b>				
Cash and cash equivalents	\$2,943,433	\$ -	\$ 1,696,862	\$ 4,640,295
Cash and cash equivalents - restricted	-	1,756,906	-	1,756,906
Investments	-	-	464	464
Due from other governments	3,566,691	135,302	278,793	3,980,786
Inventories	-	-	68,769	68,769
Other assets	110	-	-	110
<b>TOTAL ASSETS</b>	<b><u>\$6,510,234</u></b>	<b><u>\$ 1,892,208</u></b>	<b><u>\$ 2,044,888</u></b>	<b><u>\$10,447,330</u></b>
<b><u>LIABILITIES AND FUND BALANCES</u></b>				
<b>LIABILITIES</b>				
Accounts payable	\$ 634,767	\$ 363,686	\$ 193,460	\$ 1,191,913
Due to other funds	24,487	-	278,370	302,857
Deferred revenues	1,945,000	-	-	1,945,000
Salaries and benefits payable	1,995,665	-	228,642	2,224,307
<b>TOTAL LIABILITIES</b>	<b><u>4,599,919</u></b>	<b><u>363,686</u></b>	<b><u>700,472</u></b>	<b><u>5,664,077</u></b>
<b>FUND BALANCES</b>				
Reserved for:				
Encumbrances	(12,467)	12,424	23,712	23,669
Inventories	-	-	68,768	68,768
Unreserved:				
Undesignated	1,922,782	1,516,098	-	3,438,880
Unreserved, reported in non-major:				
Special revenue funds	-	-	939,880	939,880
Debt service funds	-	-	-	-
Capital projects funds	-	-	312,056	312,056
<b>TOTAL FUND BALANCES</b>	<b><u>1,910,315</u></b>	<b><u>1,528,522</u></b>	<b><u>1,344,416</u></b>	<b><u>4,783,253</u></b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b><u>\$6,510,234</u></b>	<b><u>\$ 1,892,208</u></b>	<b><u>\$ 2,044,888</u></b>	<b><u>\$10,447,330</u></b>

The notes to financial statements are an integral part of these financial statements.



**ATHENS CITY BOARD OF EDUCATION  
RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF NET ASSETS  
September 30, 2008**

**TOTAL FUND BALANCE - GOVERNMENTAL FUNDS**

\$ 4,783,253

*Amounts reported for governmental activities in the statement of net assets are different because:*

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.

The cost of capital assets	60,283,120	
Accumulated depreciation	<u>(27,553,375)</u>	
		32,729,745

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds.

Current portion of long-term debt	296,238	
Non-current portion of long-term debt	<u>2,948,086</u>	
		<u>(3,244,324)</u>

**TOTAL NET ASSETS - GOVERNMENTAL ACTIVITIES**

\$ 34,268,674

The notes to financial statements are an integral part of these financial statements.

**ATHENS CITY BOARD OF EDUCATION**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES OF GOVERNMENTAL FUNDS**  
**For the Year Ended September 30, 2008**

	General Fund	Capital Project Local Fund	Other Governmental Funds	Total Governmental Funds
<b>REVENUES</b>				
State sources	\$ 17,297,807	\$ -	\$ 1,205,760	\$ 18,503,567
Federal sources	896	-	2,455,360	2,456,256
Local sources	12,058,076	96,149	1,916,648	14,070,873
Other sources	64,307	-	53,517	117,824
<b>TOTAL REVENUES</b>	<b>29,421,086</b>	<b>96,149</b>	<b>5,631,285</b>	<b>35,148,520</b>
<b>EXPENDITURES</b>				
Instructional services	17,811,000	49,738	2,418,814	20,279,552
Instructional support services	3,442,926	-	207,808	3,650,734
Operation and maintenance services	2,894,772	47,976	161,814	3,104,562
Student transportation services	1,256,064	-	14,965	1,271,029
Food services	-	-	2,100,350	2,100,350
General administrative services	1,753,007	-	94,394	1,847,401
Capital outlay	4,500	2,592,125	518,955	3,115,580
Debt service:				-
Principal retirement	32,069	-	214,121	246,190
Interest and fiscal charges	850,220	-	124,041	974,261
Debt issuance costs/other debt service	719,946	-	-	719,946
Other expenditures	68,878	-	240,826	309,704
<b>TOTAL EXPENDITURES</b>	<b>28,833,382</b>	<b>2,689,839</b>	<b>6,096,088</b>	<b>37,619,309</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>587,704</b>	<b>(2,593,690)</b>	<b>(464,803)</b>	<b>(2,470,789)</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Indirect costs	278,370	-	-	278,370
Proceeds from capital lease	544,761	-	-	544,761
Transfers in	90,486	-	845,710	936,196
Transfers out	(805,343)	-	(130,853)	(936,196)
Other financing sources	39,755	-	-	39,755
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>148,029</b>	<b>-</b>	<b>714,857</b>	<b>862,886</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>735,733</b>	<b>(2,593,690)</b>	<b>250,054</b>	<b>(1,607,903)</b>
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<b>1,174,582</b>	<b>4,122,212</b>	<b>1,094,362</b>	<b>6,391,156</b>
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 1,910,315</b>	<b>\$ 1,528,522</b>	<b>\$ 1,344,416</b>	<b>\$ 4,783,253</b>

The notes to financial statements are an integral part of these financial statements.

**ATHENS CITY BOARD OF EDUCATION**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**For the Year Ended September 30, 2008**

**TOTAL NET CHANGE IN FUND BALANCES - GOVERNMENTAL FUNDS** **\$ (1,607,903)**

*Amounts reported for governmental activities in the statement of activities are different because:*

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlays in the period.

Capital outlays	3,358,617	
Depreciation expense	<u>(1,077,892)</u>	2,280,725

Some of the capital assets acquired this year were financed with capital leases. The amount financed by the leases is reported in the governmental funds as a source of financing. On the other hand, the capital leases are not revenues in the statement of activities, but rather constitute long-term liabilities in the statement of net assets. (544,761)

Repayment of debt principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the statement of net assets and does not affect the statement of activities. 246,190

Proceeds from the issuance of debt are reported as financing sources in governmental funds and thus contribute to the change in fund balance. Issuing long-term debt increases liabilities in the Statement of Net Assets but does not affect the Statement of Activities -

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Accrued interest payable, current year increase/(decrease)	-	
Compensated absences, current year increase/(decrease) in noncurrent portion	<u>61,889</u>	<u>(61,889)</u>

**CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES** **\$ 312,362**

The notes to financial statements are an integral part of these financial statements.

**ATHENS CITY BOARD OF EDUCATION**  
**STATEMENT OF FIDUCIARY NET ASSETS – FIDUCIARY FUNDS**  
**September 30, 2008**

	<u>Private-purpose Trust</u>	<u>Agency Funds</u>
<b><u>ASSETS</u></b>		
Cash and cash equivalents	\$ 1,228	\$440,997
Investments	38,475	19,465
Receivables	-	129
Other assets	<u>-</u>	<u>1,874</u>
<b>TOTAL ASSETS</b>	<b><u>\$ 39,703</u></b>	<b><u>\$462,465</u></b>
<b><u>LIABILITIES</u></b>		
Accounts payable	\$ -	\$129,869
Salaries and benefits payable	-	7,300
Due to external organizations	<u>-</u>	<u>325,296</u>
<b>TOTAL LIABILITES</b>	<b><u>-</u></b>	<b><u>\$462,465</u></b>
<b>NET ASSETS</b>	<b><u>\$ 39,703</u></b>	

The notes to financial statements are an integral part of these financial statements.

**ATHENS CITY BOARD OF EDUCATION**  
**STATEMENT OF CHANGE IN FIDUCIARY NET ASSETS – FIDUCIARY FUNDS**  
**For the Year Ended September 30, 2008**

	<u>Private-purpose Trust</u>
<b>ADDITIONS:</b>	
Earnings on investments	<u>\$        1,788</u>
<b>TOTAL ADDITIONS</b>	<u>1,788</u>
<b>DEDUCTIONS</b>	
Instructional services	<u>980</u>
<b>TOTAL DEDUCTIONS</b>	<u>980</u>
<b>CHANGE IN NET ASSETS</b>	808
<b>NET ASSETS - BEGINNING</b>	<u>38,895</u>
<b>NET ASSETS - ENDING</b>	<u><u>\$        39,703</u></u>

The notes to financial statements are an integral part of these financial statements.

**ATHENS CITY BOARD OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2008**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES -**

The financial statements of the Athens City Board of Education (the Board), a component unit of the City of Athens, Alabama, have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Board's accounting policies are described below.

**1. THE REPORTING ENTITY**

Statement No. 14 of the Governmental Accounting Standard Board establishes standards for defining and reporting on the financial reporting entity. The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for agencies that make up its legal entity. It is also financially accountable for a legally separate agency if its officials appoint a voting majority of that agency's governing body and either it is able to impose its will on that agency or there is a potential for the agency to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. There are no component units which should be included as part of the financial reporting entity of the Athens City Board of Education.

The Athens City Board of Education (the Board) is a legally separate agency of the State of Alabama. However, for financial reporting, the Board is considered a component unit of the City of Athens, Alabama (the City) due to the following reasons:

- 1) The City appoints the seven members of the governing body of the Board.
- 2) The City issued bonds for the construction of facilities for the Board and the City is obligated for the debt.
- 3) The City levies sales tax specifically for the operations of the Board.

**2. BASIS OF PRESENTATION, BASIS OF ACCOUNTING**

**Basis of Presentation**

*Government-wide Financial Statements:* The statement of net assets and the statement of activities display information about the Board. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Although other governments may report both governmental activities and business-type activities, the Board has no business-type activities.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the Board's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The Board does not allocate indirect expenses to the various functions. Program revenues include (a) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and (b) charges to recipients of goods or services offered by the programs. Revenues that are not classified as program revenues, including all local taxes, are presented as general revenues.

*Fund Financial Statements:* The fund financial statements provide information about the Board's funds, including its fiduciary funds. Separate statements for each fund category – governmental and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as other governmental funds.

**ATHENS CITY BOARD OF EDUCATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2008**  
**(Continued)**

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued -

**2. BASIS OF PRESENTATION, BASIS OF ACCOUNTING - Continued**

**Basis of Presentation – Continued**

The Board reports the following major governmental funds:

**General Fund** – This is the Board’s primary operating fund. It accounts for all financial resources, except those required to be accounted for in another fund. The Board’s General Fund primarily received revenues from the Education Trust Fund (ETF), appropriated by the Alabama Legislature, and from local taxes. The State Department of Education allocated amounts appropriated from the ETF to the school board on a formula basis.

**Local Sources Capital Projects Fund** – This fund accounts for capital projects funded from local government sources.

The Board reports the following governmental fund types in the “Other Governmental Funds” column:

**Special Revenue Funds** account for the proceeds of specific revenue sources requiring separate accounting because of legal or regulatory provisions or administrative action. Special revenue funds consist of all Federal fund sources and Child Nutrition.

**Debt Service Funds** account for the accumulation of resources for and the payment of, the Board’s principal and interest payments on long-term debt. Debt service funds consist of capital leases and compensated absences.

**Capital Projects Funds** account for financial resources to be used for the acquisition or construction of major capital facilities.

**Public School Capital Projects Fund** – This fund accounts for the capital funded from appropriations by the Alabama Legislature.

**Local School Fund** – This fund accounts for all the public financial resources received by each local school.

**PSCA Capital Projects Fund** – This fund accounts for capital projects funded by a loan from the Alabama Public School and College Authority leveraged funds.

**Fiduciary Funds** are used to report assets held in a trustee or agency capacity for others and therefore cannot be used to support the Board’s programs. The Board reports the following fiduciary funds:

**ATHENS CITY BOARD OF EDUCATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2008**  
**(Continued)**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued –**

**2. BASIS OF PRESENTATION, BASIS OF ACCOUNTING - Continued**

**Basis of Presentation – Continued**

**Agency Funds** generally account for assets held by the Board in a purely custodial capacity. Agency funds consist of all non-public revenue sources of the local schools.

**Private-purpose Trust Funds** are distinguished from agency funds generally by the existence of a trust agreement that affects the degree of management involvement and the length of time that the resources are held. These funds are used to report trust agreements under which principal and income provide specific benefits to specific individuals, organizations, or governments. Three charitable trusts have been established at three of the local schools in the City of Athens. At the discretion of the trustees, the trust funds and income earned on the trust funds may be used to promote the education of students. Upon dissolution of a trust, the principal, interest, and assets of the trust fund belong to the Athens City Board of Education to be used for general education purposes. The total asset value of these trusts as of September 30, 2008 is \$39,703.

A separate trust has been established to enable and assist students from the school system in the City of Athens, Alabama to pursue a college education. Disbursements from the trust to students must be in the form of a loan to be evidenced by a promissory note to the trust for the amount received by the student. Upon dissolution of this trust, the principal, interest, and assets of the trust fund belong to the Athens City Board of Education to be used for general education purposes. The total asset value of this trust as of September 30, 2008 is \$23,069.

**Measurement Focus, Basis of Accounting**

*Government-wide and Fiduciary Fund Financial Statements.* The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the Board gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. As a general rule, the inter-fund balances and transfers have been eliminated from the government-wide financial statements.

*Governmental Fund Financial Statements.* Governmental funds are reported using a current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Board considers revenues reported in the governmental funds (excluding state and federal reimbursements) to be available if the revenues are collected within thirty (30) days after the year-end. Revenues from state and federal funds are considered available if transactions eligible for reimbursement have taken place. Expenditures generally are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recorded when due or when amounts have been accumulated in the debt service fund for payments to be made early in the year.

When both restricted and unrestricted resources are available for use, it is the Board's policy to use restricted resources first, then unrestricted resources as they are needed.



**ATHENS CITY BOARD OF EDUCATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2008**  
**(Continued)**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued –**

**3. ASSETS, LIABILITIES, AND NET ASSETS**

**CASH AND INVESTMENTS** – Cash and cash equivalents includes cash on hand, amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the Board. The State Attorney General has issued a legal opinion that boards of education may not put public funds at risk by investing in companies not insured by the federal government. Investments consist of certificates of deposit with short-term maturities and are stated at fair value.

**RECEIVABLES** – Receivables are reported as *Receivables* and *Due from governments* in the government-wide financial statements and as *Receivables*, *Due from other funds* and *Due from other governments* in the fund financial statements. Receivables due from other governments include amounts due from grantors for grants issued for specific programs and local taxes. No allowances are made for uncollectible amounts because the amounts are considered immaterial.

**PROPERTY TAX CALENDAR** – The Limestone County Commission levies property taxes for all jurisdictions including the school boards and municipalities within the county. Millage rates for property taxes are levied at the first regular meeting of the County Commission in February of each year. Property taxes are assessed for property as of October 1 of the preceding year based on the millage rates established by the County Commission. Property taxes are due and payable the following October 1 and are delinquent after December 31.

**INVENTORIES AND PREPAID ITEMS** – Inventories are valued at cost, which approximates market, using the first-in, first-out (FIFO) method. The cost of governmental fund-type inventories are recorded as expenditures when purchased except commodities donated by the federal government that are expensed when consumed. GAAP require only material balances of inventories accounted for using the purchases method to be reported as an asset in the appropriate governmental fund. Prepaid items such as insurance premiums and rent are recorded as expenditures in governmental funds when paid. In the government-wide financial statements, inventories and prepaid items are recorded on an accrual basis using the consumption method. Expenses reflect the amount of materials and supplies consumed and the amount of prepaid items applicable to the current period. Prepaid items on the statement of net assets are included in *Other assets*.

**CAPITAL ASSETS** – Purchased or constructed capital assets are reported at cost, estimated historical costs or insured value in the statement of net assets. Donated assets are recorded at their estimated fair value in the statement of net assets. Donated assets are recorded at their estimated fair value at the date of donation. The cost of maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Capital assets are recorded as expenditures at the acquisition date in the fund financial statements. The Board has no general infrastructure assets.

Depreciation of capital assets is recorded in the statement of activities on a straight-line basis over the estimated useful life of the asset. Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts) and the estimated useful lives of capital assets reported in the government-wide statements are as follows:

<b>Asset Class</b>	<b>Capitalization Threshold</b>	<b>Estimated Useful Life</b>
Land Improvements - Exhaustible	\$ 50,000	20 years
Buildings	\$ 50,000	50 years
Building Improvements	\$ 50,000	7-30 years
Equipment	\$ 5,000	5-20 years
Equipment Under Capital Lease	\$ 5,000	5-20 years
Vehicles	\$ 5,000	8-10 years

**ATHENS CITY BOARD OF EDUCATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2008**  
**(Continued)**

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued –

**3. ASSETS, LIABILITIES, AND NET ASSETS - Continued**

(The capitalization threshold for Land, Construction in Progress, and Inexhaustible Land Improvements is \$1 or more. However, these capital assets are not depreciated.)

**LONG-TERM OBLIGATIONS** – In the government-wide financial statements, the unmatured principal of long-term debt, capital leases, and compensated absences are reported in the statement of net assets. Interest expense for long-term debt, including accrued interest payable, is reported in the statement of activities.

In the fund financial statements, expenditures for debt principal, interest and related costs are reported in the fiscal year payments are made. At the inception of a capital lease, an amount equal to the present value of the net minimum lease payments is reported as an other financing source and as an expenditure. The balance sheet does not reflect a liability for long-term debt.

**COMPENSATED ABSENCES** – For vacation leave and other compensated absences with similar characteristics, GASB Statement No. 16 requires the accrual of a liability as the benefits are earned by the employees, if both of these conditions are met:

- a. The employees' right to receive compensation is attributable to services already rendered.
- b. It is probable that the employer will compensate the employees for the benefits through paid time off or some other means, such as cash payments at termination or retirement.

An accrual for earned sick leave should be made only to the extent it is probable that the benefits will result in termination payments, rather than be taken as absences due to illness or other contingencies, such as medical appointments and funerals.

Professional and support employees earn non-vesting sick leave at the rate of one day per month worked. Employees may accumulate a maximum of 225 sick leave days. Employees may use up to 225 days of their accrued sick leave as membership service in determining the total years of creditable service in the teachers' retirement system, with no additional cost to the Board. Because employees do not receive compensation for unused sick leave at termination no liability is recorded on the financial statements. Professional and support personnel with up to four years of service are provided three days of personal leave per year with pay. Employees with four years to ten years of service receive four days and employees with ten years or more; receive five days of personal leave with pay. The State provides funding, at the substitute rate, for up to 2 days of personal leave per employee per year. As of June 30, professional personnel are paid \$50 a day and support personnel \$35 for up to five days of unused personal leave which was accrued in the previous twelve month period. Personal leave is accrued in full as of the employee contract date for the upcoming contract period. Professional and support personnel may convert unused, unreimbursed personal leave to sick leave at the end of the scholastic year. Because unused personal leave cannot be carried over to succeeding years, the accrued liability for unpaid leave as of September 30, 2008 includes all unused personal leave for the period July 1, 2007 through September 30, 2008.

Twelve month employees are allowed ten days of vacation per year with pay. Because unused vacation leave cannot be carried over to succeeding years, the accrued liability for unpaid leave as of September 30, 2008 includes all unused personal leave for the period July 1, 2007 through September 30, 2008.

**ATHENS CITY BOARD OF EDUCATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2008**  
**(Continued)**

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued –

NET ASSET/FUND EQUITY – Net assets are reported on the government-wide financial statements and are required to be classified for accounting and reporting purposes into the following asset categories:

- **Invested in Capital Assets, Net of Related Debt** – Capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets. (Any significant unspent proceeds at year-end related to capital assets are reported as restricted funds.)
- **Restricted** – Constraints imposed on net assets by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.
- **Unrestricted** – Net assets that are not subject to externally imposed stipulations. Unrestricted net assets may be designated for specific purposes by action of the Board.

Fund equity is reported in the fund financial statements. Governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outsider parties for use for a specific purpose. Encumbrances, in the governmental funds, represent commitments related to contracts not performed for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditures of resources are recorded to reserve that portion of the applicable appropriation, is utilized in the governmental funds throughout the fiscal year. Encumbrances outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year.

ESTIMATES – In preparing financial statements in conformity with accounting principles generally accepted in the United States of America, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and revenues and expenditures during the reporting period. Actual results could differ from those estimates.

NOTE B – RECONCILIATION OF FINANCIAL STATEMENTS –

The financial statements include summary reconciliations of the fund financial statements to the government-wide statements after each of the fund statements.

NOTE C – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY –

BUDGETS – Annual budgets are adopted for all governmental funds. All annual appropriations lapse at fiscal year end. State law requires Alabama school boards to prepare and submit to the State Superintendent of Education the annual budget adopted by the local board of education. In accordance with the regulations of the State Board of Education, the due date for submission of the budget for the 2007-2008 fiscal year was September 17, 2007. The Board approved its original 2007-2008 annual budget on September 15, 2007, and submitted the budget on September 16, 2007.

The city superintendent of education or Board cannot approve any budget for operations of the school system for any fiscal year that shows expenditures in excess of income estimated to be available plus any balances on hand. The superintendent with the approval of the board has the authority to make changes within the approved budget provided that a deficit is not incurred by such changes. The superintendent may approve amendments to program budgets without board approval.

EXCESS OF EXPENDITURES OVER APPROPRIATION – There were no funds whose expenditures exceeded appropriations by more than 10% for the year ended September 30, 2008.

**ATHENS CITY BOARD OF EDUCATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2008**  
**(Continued)**

**NOTE D – DEPOSITS AND INVESTMENTS –**

At year end, the carrying amount of the Board's deposits (including the individual schools) is \$6,397,201 and the bank balance is \$7,310,726. Of the total bank balance, \$250,000 was insured through the Federal Depository Insurance Corporation (FDIC). The remaining balance was covered by Security for Alabama Funds Enhancement Program (SAFE Program). Under the SAFE program, all public deposits are protected through a collateral pool administered by the Alabama State Treasurer's office. Public deposits include the funds of any covered public entity or covered public official placed on deposit in a qualified depository, including time and demand deposit accounts and certificates of deposit but excluding bonds, notes, money market mutual funds, repurchase agreements and similar instruments. Covered public entities include the state and its political subdivisions, including school boards. In the past, the bank pledged collateral directly to each public entity.

Under SAFE, which is mandatory, each qualified public depository (QPD) is required to hold collateral for all of its public deposits on a pooled basis in a custody account (SAFE Custody Account) established for the State Treasurer as SAFE administrator. In the unlikely event a public entity should suffer a deposit loss due to QPD insolvency or default; a claim form would be filed with the State Treasurer, who would use the SAFE pool collateral or other means to reimburse the loss. The SAFE program is classified as a category 1 credit risk. Restricted cash and cash equivalents reported on the board's financial statements consist of a cash account held by a fiscal agent. These funds are considered public deposits in determining insurance and collateralization. All deposits of the Board as of September 30, 2008 are held at a certified qualified public depository.

**NOTE E – RECEIVABLES AND PAYABLES –**

Receivables and payables (accounts payable and accrued liabilities) balances reported on the statement of net assets and the balance sheet are aggregations of the different components. Details of these balances at September 30, 2008 consist of the following:

**STATEMENT OF NET ASSETS and BALANCE SHEET**

Receivables:

Due from other governments	\$ 3,677,929
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Payables:

Salaries and employee benefits payable	\$ 2,224,306
Accounts payable	<u>1,191,913</u>

Total accounts payable and accrued liabilities	<u>\$ 3,416,219</u>
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**ATHENS CITY BOARD OF EDUCATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2008**  
**(Continued)**

**NOTE F – FIXED ASSETS –**

Capital asset activity for the year ended September 30, 2008 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Retirements/ reclassifications</u>	<u>Ending Balance</u>
<b>Governmental activities:</b>				
Capital assets not being depreciated:				
Land and land improvements	\$ 1,412,530	\$ -	\$ -	\$ 1,412,530
Construction in progress	<u>2,555,783</u>	<u>1,771,067</u>	<u>1,906,940</u>	<u>2,419,910</u>
Total capital assets not being depreciated	<u>3,968,313</u>	<u>1,771,067</u>	<u>1,906,940</u>	<u>3,832,440</u>
<b>Other capital assets:</b>				
Buildings	47,228,805	2,731,430	-	49,960,235
Building improvements	3,204,084	520,023	-	3,724,107
Vehicles	1,526,868	235,536	-	1,762,404
Equipment	956,664	7,500	-	964,164
Other capital outlay	<u>39,768</u>	<u>-</u>	<u>-</u>	<u>39,768</u>
Total other capital outlay at historical cost	<u>52,956,189</u>	<u>3,494,489</u>	<u>-</u>	<u>56,450,678</u>
<b>Less accumulated depreciation for:</b>				
Buildings	24,434,827	689,155	-	25,123,982
Building improvements	1,073,849	98,084	-	1,171,933
Vehicles	470,649	234,427	-	705,076
Equipment	492,232	55,622	-	547,854
Other capital outlay	<u>3,925</u>	<u>604</u>	<u>-</u>	<u>4,529</u>
Total accumulated depreciation	<u>26,475,482</u>	<u>1,077,892</u>	<u>-</u>	<u>27,553,374</u>
Total other capital assets, net	<u>26,480,707</u>	<u>2,416,597</u>	<u>-</u>	<u>28,897,304</u>
Total governmental activities capital assets, net	<u>\$30,449,020</u>	<u>\$4,187,664</u>	<u>\$ 1,906,940</u>	<u>\$32,729,744</u>

Depreciation expense was charged to governmental functions as follows:

Instructional services	\$ 627,775
Instruction support services	20,336
Operation and maintenance services	110,529
Student transportation services	224,883
Food services	86,428
General administrative services	<u>7,941</u>
Total governmental activities depreciation expense	<u>\$1,077,892</u>

**ATHENS CITY BOARD OF EDUCATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2008**  
**(Continued)**

**NOTE F – FIXED ASSETS – Continued –**

The Board has entered into contracts for the construction or renovation of various facilities as follows:

	Project Authorization Amount	Expended To Date	Commitment	Required Further Financing
Cowart Elementary School	\$ 793,800	\$ 312,146	\$ 481,654	\$ -
High School Athletic Facility	3,472,584	2,002,312	1,470,272	-
Bathroom Renovation - High School	444,886	105,452	339,434	-
Total	<u>\$ 4,711,270</u>	<u>\$ 2,419,910</u>	<u>\$ 2,291,360</u>	<u>\$ -</u>

**NOTE G – RISK MANAGEMENT –**

The Board is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Board has insurance for its buildings and contents through the State Insurance Fund (SIF), Alabama Department of Finance, Division of Risk Management, which operates as a common risk management and insurance program for state-owned properties and boards of education. The Board pays an annual premium based on the amount of coverage. The SIF is self-insured up to \$3.5 million per occurrence and purchases commercial insurance for claims in excess of \$3.5 million. Errors and omissions insurance is purchased from the Alabama Risk Management for Schools (ARMS), a public entity risk pool. The ARMS collects the premiums and purchases excess insurance for any amount of coverage requested by pool participants in excess of the coverage provided by the pool. The Board purchases commercial insurance for fidelity bonds, some liability coverage and auto insurance. Settled claims in the past three years have not exceeded the commercial insurance coverage.

Employee health insurance is provided through the Public Education Employees' Health Insurance Fund (PEEHIF) administered by the Public Education Employees' Health Insurance Board. PEEHIF was established to provide a uniform plan of health insurance for current and retired employees of state educational institutions and is self-sustaining. Monthly premiums for employee and dependent coverage are set annually by the plan's actuary and are based on anticipated claims in the upcoming year, considering any remaining fund balance on hand available for claims. The Board contributes the specified amount monthly to the PEEHIF for each employee. The Board contribution is applied against the employees' premiums for the coverage selected and the employee pays any remaining premium.

The State Board of Adjustments is a state agency with which people can file claims against the Board to collect reimbursement for damages when all other means have been exhausted. The Board does not have insurance coverage for job-related injuries. Claims for employee job-related injuries may be filed with the State Board of Adjustment. The Board of Adjustment determines if a claim is valid and determines the proper amount of compensation. Payments are made from state appropriated funds at no cost to the Board. Two such claims or related settlements have occurred in the past three years.

**NOTE H – LEASE OBLIGATIONS –**

**OPERATING LEASES** – The Board is committed under various leases for copier equipment. These leases are considered for accounting purposes to be operating leases. Operating leases do not give rise to property rights or lease obligations, and therefore, the results of the lease agreements are not reflected as part of the Board's capital assets. The Board has no non-cancelable operating leases. Lease expenditures for the year ended September 30, 2008 amounted to \$45,872.

**ATHENS CITY BOARD OF EDUCATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2008**  
**(Continued)**

**NOTE H – LEASE OBLIGATIONS** – Continued –

**CAPITAL LEASES** –During the year ended September 30, 2006, the Board entered into a lease to finance two maintenance vehicles. This lease qualifies as a capital lease for accounting purposes (title transfers at the end of the lease term) and, therefore has been recorded at the lesser of the fair market value or the present value of the future minimum lease payments as of the date of inception. The lease agreement has an interest rate of 4.68% per annum and expires in December 2008. Also during this year the Board entered into a lease to finance CNP software. This lease qualifies as a capital lease for accounting purposes and, therefore has been recorded at the lesser of the fair market value or present value of the future minimum lease payments as of the date of inception. The lease agreement has an interest rate of 4.63% per annum and expires in February of 2009.

During the year ended September 30, 2007, the Board entered into various leases for both computers and for an additional 14 school buses. All of these leases qualify as capital leases for accounting purposes (title transfers at the end of the lease term) and, therefore have been recorded at the lesser of the fair market value or the present value of the future minimum lease payments as of the date of inception. The lease agreements have interest rates that range from 4.69% to 5.05% and expire between 2008 and 2017.

During the year ended September 30, 2008, the Board entered into various leases for both computers and an additional 3 school buses. All of these leases qualify as capital leases for accounting purposes (title transfers at the end of the lease term) and, therefore have been recorded at the lesser of the fair market value or the present value of the future minimum lease payments as of the date of inception. The lease agreements have interest rates that range from 3.35% to 5.05% and expire between July 2017 and October 2017.

The following is an analysis of equipment leased under capital leases as of September 30, 2008:

	<u>Capital Assets</u>
Vehicles	\$ 1,413,629
Heating and Cooling System	892,146
Computer Equipment	<u>450,567</u>
	2,756,342
Less accumulated depreciation	<u>1,785,553</u>
	<u>\$ 970,789</u>

The following is a schedule of the future minimum lease payments under capital leases, and the present value of the net minimum lease payments at September 30, 2008:

<u>Year ending September 30,</u>	<u>Total</u>
2009	\$ 299,500
2010	261,000
2011	261,000
2012	246,603
2013 and beyond	<u>825,343</u>
Total minimum lease payments	1,893,446
Less amount representing interest	<u>354,291</u>
Present value of future minimum lease payments	<u>\$ 1,539,155</u>

**ATHENS CITY BOARD OF EDUCATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2008**  
**(Continued)**

**NOTE I – LONG-TERM OBLIGATIONS –**

Long-term liability obligations for the year ended September 30, 2008, are as follows:

	Balance October 1, 2007	Additions	Reductions	Balance September 30, 2008	Amounts Due Within One Year
Capital lease obligations	\$ 1,192,956	\$ 544,761	\$ 198,562	\$ 1,539,155	\$ 246,645
Compensated absences	549,666	61,889	-	611,555	-
Note payable	<u>1,141,243</u>	<u>-</u>	<u>47,628</u>	<u>1,093,615</u>	<u>49,594</u>
Total	<u>\$ 2,883,865</u>	<u>\$ 606,650</u>	<u>\$ 246,190</u>	<u>\$ 3,244,325</u>	<u>\$ 296,239</u>

On December 1, 2003, the Alabama Public School and College Authority (PSCA) issued \$106,045,000 Capital Improvement and Economic Development and Training Bonds. On March 18, 2004, the Board approved borrowing \$1,277,172 of this bond money from PSCA to fund capital improvements. The debt is reported in the PSCA financial statements and the PSCA is obligated for repayment of the debt. There were no principal payments during the year ended September 30, 2004. Principal and interest payments for the year ended September 30, 2008 were \$47,628 and \$46,138, respectively. Payment requirements for the note payable are as follows:

<u>Fiscal Year Ending September 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2009	\$ 49,594	\$ 44,130	\$ 93,724
2010	51,642	42,040	93,682
2011	53,774	39,864	93,638
2012	55,995	37,598	93,593
2013	58,307	35,238	93,545
Thereafter	<u>824,303</u>	<u>199,936</u>	<u>1,024,239</u>
Totals	<u>\$ 1,093,615</u>	<u>\$ 398,806</u>	<u>\$ 1,492,421</u>

The City of Athens issued various bonds and warrants during prior years for the construction of facilities for the Board. The debt and the corresponding ad valorem and sales tax revenues are reported in the City of Athens financial statements. The City of Athens is obligated for repayment of the debt. The following represents the City of Athens debt service payments for these obligations during the year ended September 30, 2008:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2006 School Warrants	\$ -	\$ 315,400	\$ 315,400
2003 School Bonds	235,000	69,023	304,023
2002 School Warrants	-	62,313	62,313
1999 School Bonds	50,000	178,063	228,063
1999 School Warrants	75,000	172,323	247,323
1995 School Warrants	75,000	39,276	114,276
1988 School Warrants - (refinanced 1994)	<u>280,000</u>	<u>10,640</u>	<u>290,640</u>
Totals	<u>\$ 715,000</u>	<u>\$ 847,038</u>	<u>\$ 1,562,038</u>

Bond issuance costs and other fees related to the above scheduled debt that were paid by the City of Athens and recorded on the City's financial statements with ad valorem or sales taxes of the Board totaled \$29,769.



**ATHENS CITY BOARD OF EDUCATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2008**  
**(Continued)**

**NOTE J – INTERFUND RECEIVABLES AND PAYABLES –**

Details of interfund receivables and payables are as follows:

<u>Payable Fund</u>	<u>Receivable Fund</u>	<u>Amount</u>
CNP	General	\$ 278,370
General	Public School Capital Projects	24,488
Other Governmental	General	<u>129,752</u>
		<u>\$ 432,610</u>

**NOTE K – INTERFUND TRANSFERS –**

The amounts of interfund transfers during the fiscal year ending September 30, 2008 were as follows:

	<u>Transfers Out</u>				<u>Total</u>
	<u>General Fund</u>	<u>Local School Fund</u>	<u>Other Governmental Funds</u>	<u>Agency Fund</u>	
<u>Transfers In</u>					
General Fund	\$ 41,477	\$ 50,211	\$ -	\$ -	\$ 91,688
Local School Fund	20,000	81,844	-	58,814	160,658
Other Governmental Funds	743,866	-	-	-	743,866
Agency Fund	-	-	-	83,698	83,698
	<u>\$805,343</u>	<u>\$ 132,055</u>	<u>\$ -</u>	<u>\$142,512</u>	<u>\$1,079,910</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move revenues from non-public sources to fund public educational expenses, and (3) reimburse the General Fund for expenditures paid on behalf of other funds.

**NOTE L – DEFICIT CASH BALANCES –**

The following other governmental funds had deficit cash balances at September 30, 2008. However, these funds operate on a reimbursement basis and many have receivables which offset the deficit cash balances.

**ATHENS CITY BOARD OF EDUCATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2008**  
**(Continued)**

**NOTE L – DEFICIT CASH BALANCES – Continued-**

<u>Fund</u>	<u>Deficit Cash Balance</u>	<u>Receivable as of September 30, 2008</u>
Title I Part A	\$ 103,386	\$ 105,057
Title I Part A Carryover	10,364	10,364
Title II Part A	11,422	11,422
Title II Part D Formula	8,774	8,774
Tech Prep	3,237	3,237
Title III ESL	27,381	27,381
Title IV Safe and Drug Free Schools	705	705
	<u>\$ 165,269</u>	<u>\$ 166,940</u>

**NOTE M – CONTINGENCIES –**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this present time although the Board expects such amounts, if any, to be immaterial.

The Board is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the Board's opinion, the resolution of these matters will not have a material adverse effect on the financial condition of the Board.

**NOTE N – DONATED FOOD PROGRAM –**

The commodities received from the Federal government in connection with the donated food program are reflected in the accompanying financial statements. The total assigned value of commodities donated was \$75,690 for 2008.

**NOTE O – SUBSEQUENT EVENTS –**

Governor Bob Riley declared proration in the Education Budget on December 15, 2008 at 12.5%. Immediately following the declaration, one half of the rainy day fund was released effectively reducing the percentage from 12.5% to 9%. Indications are that the other half of the rainy day fund will be released late this fiscal year which will further reduce the percentage to 5.59%. At this time state funds have been cut by \$1,482,928. If the Governor releases the rest of the rainy day fund, Athens City School's proration will be reduced by \$561,865 to \$921,063. The City of Athens issued \$5,475,000 in general obligation warrants for the Athens City Board of Education. The proceeds will enable the Board to complete several capital projects outlined in its five year capital plan.

**NOTE P – DEFINED BENEFIT PENSION PLAN**

The Board contributes to the Teachers' Retirement Systems of Alabama, a cost-sharing multiple employer public employee retirement system for the various state-supported educational agencies and institutions. The plan is administered by the Retirement Systems of Alabama.

**ATHENS CITY BOARD OF EDUCATION**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2008**  
**(Continued)**

**NOTE P – DEFINED BENEFIT PENSION PLAN – Continued –**

Substantially all employees of the Board are members of the Teachers' Retirement System. Membership is mandatory for covered eligible employees of the Board. Benefits vest after 10 years of creditable service. Vested employees may retire with full benefits at age 60 or after 25 years of service. Retirement benefits are calculated by two methods with the retiree receiving payment under the method which yields the highest monthly benefit. The methods are: (1) Minimum Guaranteed, or (2) Formula, of which the formula method usually produces the highest monthly benefit. Under this method, retirees are allowed 2.0125% of their average final salary (best three of the last ten years) for each year of service. Disability retirement benefits are calculated in the same manner. Pre-retirement death benefits in the amount of the annual salary for the fiscal year preceding death are provided to plan members.

The Teachers' Retirement System was established October 1, 1941, under the provisions of Act Number 419, Acts of Alabama 1939, for the purpose of providing retirement allowances and other specified benefits for qualified persons employed by state-supported educational institutions. The responsibility of general administration and operation of the Teachers' Retirement System is vested in the Board of Control (currently 14 members). Benefit provisions are established by the *Code of Alabama 1975*, Sections 16-25-1 through 16-25-113, as amended, and Sections 36-27B-1 through 36-27B-5, as amended.

The Retirement Systems of Alabama issues a publicly available financial report that includes financial statements and required supplementary information for the Teachers' Retirement System of Alabama. That report may be obtained by writing to the Retirement Systems of Alabama, P.O. Box 302150, Montgomery, Alabama 36130-2150.

*Funding Policy*

Employees of the Board are required to contribute 5% of their salary to the Teachers' Retirement System. The Board is required to contribute the remaining amounts necessary to fund the actuarially determined contributions to ensure sufficient assets will be available to pay benefits when due. Each year the Teachers' Retirement System recommends to the Alabama Legislature the contribution rate for the following year, with the Legislature setting this rate in the annual appropriation bill. The percentages of the contributions and the amount of contributions made by the Board and the Board's employees equal the required contributions for each year as follows:

Fiscal Year Ended September 30,	<u>2008</u>	<u>2007</u>	<u>2006</u>
Total Percentage of Covered Payroll	16.75%	14.36%	13.17%
Contributions:			
Percentage Contributed By the Board	11.75%	9.36%	8.17%
Percentage Contributed By the Employees	5.00%	5.00%	5.00%
Amount Contributed By the Board	\$2,045,616	\$1,472,924	\$1,180,156
Amount Contributed By the Employees	<u>870,518</u>	<u>786,831</u>	<u>722,250</u>
Total Contributions	<u>\$2,916,134</u>	<u>\$2,259,755</u>	<u>\$1,902,406</u>

**REQUIRED SUPPLEMENTARY  
INFORMATION OTHER  
THAN M D & A**

**ATHENS CITY BOARD OF EDUCATION**  
**BUDGETARY COMPARISON SCHEDULE – GENERAL FUND**  
**For the Year Ended September 30, 2008**

	Budgeted Amounts		Actual	Variance with
	Original	Final	(Budgetary Basis)	Final Budget - Positive (Negative)
<b>REVENUES</b>				
State sources	\$ 16,575,509	\$ 17,264,392	\$ 17,297,807	\$ 33,415
Federal sources	-	-	896	896
Local sources	11,289,715	11,616,291	12,058,076	441,785
Other sources	64,000	64,000	64,306	306
<b>TOTAL REVENUES</b>	<u>27,929,224</u>	<u>28,944,683</u>	<u>29,421,085</u>	<u>476,402</u>
<b>EXPENDITURES</b>				
Instructional services	17,114,971	17,511,846	17,681,622	(169,776)
Instructional support services	3,299,000	3,449,268	3,425,097	24,171
Operation and maintenance services	2,584,724	2,858,035	2,900,182	(42,147)
Student transportation services	1,046,956	1,008,754	1,256,710	(247,956)
Food service	-	-	-	-
General administrative services	1,723,329	1,762,272	1,766,785	(4,513)
Capital outlay	-	4,500	4,500	-
Debt service	1,369,307	1,593,342	1,602,235	(8,893)
Other expenditures	24,862	44,205	61,384	(17,179)
<b>TOTAL EXPENDITURES</b>	<u>27,163,149</u>	<u>28,232,222</u>	<u>28,698,515</u>	<u>(466,293)</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>766,075</u>	<u>712,461</u>	<u>722,570</u>	<u>10,109</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Indirect cost	-	117,000	278,370	161,370
Proceeds from capital lease	-	-	544,761	544,761
Sale of assets	-	-	6,776	6,776
Transfers in	77,406	85,810	90,486	4,676
Transfers out	(752,334)	(774,815)	(805,343)	(30,528)
Other financing sources	-	-	32,978	32,978
<b>TOTAL OTHER FINANCING (USES)</b>	<u>(674,928)</u>	<u>(572,005)</u>	<u>148,028</u>	<u>720,033</u>
<b>NET CHANGE IN FUND BALANCES</b>	91,147	140,456	870,598	730,142
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<u>2,692,345</u>	<u>3,025,560</u>	<u>3,025,449</u>	<u>(111)</u>
<b>FUND BALANCES - END OF YEAR</b>	<u>\$ 2,783,492</u>	<u>\$ 3,166,016</u>	<u>\$ 3,896,047</u>	<u>\$ 730,031</u>

The notes to financial statements are an integral part of these financial statements.

**ATHENS CITY BOARD OF EDUCATION  
NOTE TO THE BUDGERARY COMPARISON SCHEDULE  
September 30, 2008**

**NOTE A – EXPLANATION OF DIFFERENCES BETWEEN BUDGETARY OUTFLOWS AND GAAP EXPENDITURES –**

	<b><u>GENERAL FUND</u></b>
<b>Sources/inflows of resources</b>	
Actual amounts (budgetary bases) available for appropriation shown as Total Revenues on the budgetary comparison schedule	\$ 29,421,086
Differences--budget to GAAP	
Local taxes are not budgeted as revenues unless receivable in time to pay budgeted expenditures	<u>-</u>
Total revenues as reported on the statement of revenues, expenditures and changes in fund balances--governmental funds	<b><u>\$ 29,421,086</u></b>
<b>Uses/outflows of resources</b>	
Actual amoutns (budgetary basis) available for expenditures shown as Total Expenditures on the budgetary comparison schedule	\$ 28,698,516
Differences--budget to GAAP	
Salaries of teachers and other personnel with contracts of less than 12 months are paid over a 12 month period. Expenditures for salaries (and related fringe benefits) are budgeted based on the amount that will be paid from budgeted revenues. However, salaries (and related benefits) earned but not paid are reported as expenditures on the financial statements.	<u>134,866</u>
Total expenditures are reported on the statement of revenues, expenditures and changes in fund balances--governmental funds.	<b><u>\$ 28,833,382</u></b>

**REPORTS REQUIRED**  
**BY**  
**GOVERNMENT AUDITING**  
**STANDARDS**

**INDEPENDENT AUDITORS REPORT OF COMPLIANCE  
AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

Board Members  
Athens City Board of Education  
Athens, Alabama

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Athens City Board of Education as of and for the year ended September 30, 2008, and have issued our report thereon dated June 17, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**INTERNAL CONTROL OVER FINANCIAL REPORTING**

In planning and performing our audit, we considered the Athens City Board of Education's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Athens City Board of Education's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Organization's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the organization's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles, such that there is more than a remote likelihood that a misstatement of the organization's financial statements that is more than inconsequential will not be prevented or detected by the organization's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the organization's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the Athens City Board of Education's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the Athens City Board of Education in a separate letter dated June 17, 2009.

This report is intended solely for the information and use of the members of the Board, management, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

*Johnson, Feigley, Newton & Brand, LLP*

June 17, 2009

H. Joe Johnson, CPA (1942-2004)  
George W. Feigley, CPA  
J. Gail Newton, Partner  
Michael L. Brand, CPA

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER  
COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133**

Board Members  
Athens City Board of Education  
Athens, Alabama

Compliance

We have audited the compliance of the Athens City Board of Education with the types of compliance requirements described in the *U.S. Office of Management Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended September 30, 2008. The Athens City Board of Education's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the Athens City Board of Education's management. Our responsibility is to express an opinion of the Athens City Board of Education's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and *OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major program occurred. An audit includes examining, on a test basis, evidence about the Athens City Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Athens City Board of Education's compliance with those requirements.

As described in item 08-01 in the accompanying schedule of findings and questioned costs, the Athens City Board of Education did not comply with requirements regarding eligibility that are applicable to the all of its major programs. Compliance with such requirements is necessary, in our opinion, for the Athens City Board of Education to comply with requirements applicable to those programs.

In our opinion, except for the noncompliance described in the preceding paragraph, the Athens City Board of Education complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended September 30, 2008.

INTERNAL CONTROL OVER COMPLIANCE

The management of the Athens City Board of Education is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Athens City Board of Education's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Athens City Board of Education's internal control over compliance.

A *control deficiency* in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A *material weakness* is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses as defined above.

The Athens City Board of Education's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the Athens City Board of Education's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Board of Directors, management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

*Johnson, Feigley, Newton & Brand, LLP*

June 17, 2009

**ATHENS CITY BOARD OF EDUCATION**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**Year Ended September 30, 2008**

	<u>Federal CFDA Number</u>	<u>Pass-through Grantor Number</u>	<u>Federal Expenditures</u>
<b><u>U.S. DEPARTMENT OF EDUCATION</u></b>			
Passed through State Department of Education:			
<i>Special Education Cluster:</i>			
Special Education Grants to States - IDEA, Part B	84.027	159	\$ 572,560
Special Education - Preschool Grants - IDEA, Part B	84.173	159	<u>13,607</u>
<i>Subtotal Special Education Cluster</i>			586,167
 Vocational Education Basic Grants to States	 84.048	 159	 46,023
Title I Grants to Local Education Agencies	84.010	159	760,229
Innovative Education Program Strategies - Title VI Part C	84.298	159	4,378
Improving Teacher Quality State Grants	84.367	159	170,115
Education Technology State Grants	84.318	159	20,314
English Language Acquisition Grants	84.365	159	43,076
Safe and Drug-Free Schools and Communities State Grants - Title IV	84.186	159	14,549
Migrant Education Basic State Grant Program	84.011	159	-
Reading First	84.357	159	<u>-</u>
<i>TOTAL U.S. DEPARTMENT OF EDUCATION</i>			<u>1,644,851</u>
<b><u>U.S. DEPARTMENT OF AGRICULTURE</u></b>			
Passed through the State Department of Education:			
<i>Child Nutrition Cluster:</i>			
School Breakfast Program	10.553	159	153,140
National School Lunch Program	10.555	159	<u>534,820</u>
<i>Subtotal Child Nutrition Cluster</i>			687,960
 Food Distribution Program (N)	 10.550	 159	 <u>75,690</u>
<i>TOTAL U.S. DEPARTMENT OF AGRICULTURE</i>			<u>763,650</u>
<b><u>U.S. DEPARTMENT OF DEFENSE</u></b>			
Direct Program:			
Air Force ROTC			<u>46,860</u>
<i>TOTAL U.S. DEPARTMENT OF DEFENSE</i>			<u>46,860</u>
<b><u>SOCIAL SECURITY ADMINISTRATION</u></b>			
Passed through the State Department of Education:			
Social Security-Disability Insurance	96.001	159	<u>896</u>
<i>TOTAL SOCIAL SECURITY ADMINISTRATION</i>			<u>896</u>
<i>TOTAL FEDERAL ASSISTANCE</i>			<u>\$2,456,257</u>
(N) Non-cash assistance			

**ATHENS CITY BOARD OF EDUCATION**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**Year Ended September 30, 2008**

**NOTE A – BASIS OF PRESENTATION –**

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the Athens City Board of Education and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

**ATHENS CITY BOARD OF EDUCATION**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**Year Ended September 30, 2008**  
**Section I - Summary of Auditor's Results**

Financial Statements

Type of auditor's report issued: Unqualified

Internal control over financial reporting:

Material weakness(es) identified? \_\_\_\_\_ Yes   X   No

Significant deficiency(s) identified not  
 Considered to be material weaknesses? \_\_\_\_\_ Yes   X   No

Noncompliance material to financial  
 Statements noted? \_\_\_\_\_ Yes   X   No

Federal Awards

Internal Control over major programs:

Material weakness(es) identified? \_\_\_\_\_ Yes   X   No

Significant deficiency(s) identified not  
 Considered to be material weaknesses? \_\_\_\_\_ Yes   X   No

Type of auditor's report issued on compliance for major programs: Unqualified

Any audit findings disclosed that are  
 required to be reported in accordance  
 with Circular A-133, Section .510(a)?   X   Yes \_\_\_\_\_ No

Identification of major programs:

<u>CFDA Number(s)</u>	<u>Name of Federal Program or Cluster</u>
10.553	School Breakfast Program
10.555	National School Lunch Program
84.010	Title I, Part A
84.027	Special Education IDEA Part B
84.173	Special Education - Preschool, IDEA Part B

Dollar threshold used to distinguish  
 between Type A and Type B programs: \$ 300,000

Auditee qualified as a low-risk auditee? \_\_\_\_\_ Yes   X   No

**ATHENS CITY BOARD OF EDUCATION**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**Year Ended September 30, 2008**  
**(Continued)**

SECTION II – Financial Statement Findings

None

SECTION III – Federal Award Findings and Questioned Costs

**U. S. Department of Agriculture and Alabama State Department of Education**

Program Name: Child Nutrition Cluster (10.533, 10.555)

Finding 08-01

**CONTROL DEFICIENCY**

Eligibility

Criteria: All employees of the Board of Education are required to have a tuberculosis test performed prior to starting employment.

Condition: The Athens City Board of Education had an instance of an employee of the Child Nutrition Program who did not have the tuberculosis test performed until a few months after employment had begun.

Effect: The Athens City Board of Education was not in compliance with the laws and regulations applicable to the program.

Cause: Although there was a memo sent to the employee shortly after employment began, there was no enforcement of the law or follow-up until approximately 3 months later.

Recommendation: We recommend that as a part of the employment application process, a tuberculosis test and background check be performed before the interview process takes place.

Views of responsible officials and planned corrective actions: The Athens City Board of Education agrees with this finding and plans on implementing the recommendation.

**ATHENS CITY BOARD OF EDUCATION  
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
Year Ended September 30, 2008**

No findings in the prior year.